See Amended AD 119(5)

Submitted by: Chairman of the Assembly at the

Request of the Mayor, Assemblymember

Tesche

Prepared by:

For reading: DECEMBER

Department of Law 1000 DECEMBER 19, 2000

#### ANCHORAGE, ALASKA AO No. 2000-119(S)

AN ORDINANCE AMENDING CHAPTER 21.05, ADDING CHAPTER 21.06, ADOPTING THE ANCHORAGE 2020 ANCHORAGE BOWL COMPREHENSIVE PLAN, DIRECTING CODIFICATION THEREOF AND PROVIDING AN EFFECTIVE DATE.

WHEREAS, Anchorage Municipal Code chapter 21.05, and the documents incorporated in that chapter constitute the comprehensive plan of the Municipality; and

WHEREAS Anchorage Municipal Charter §12.01 requires:

The assembly by ordinance shall adopt and implement, and from time to time modify, a comprehensive plan setting forth goals, objectives and policies governing the future development of the municipality;

WHEREAS, chapter 21.05 is amended as indicated herein to reflect the current goals, policies and objectives of the Municipality, including adoption of Anchorage 2020, Anchorage Bowl Comprehensive Plan. It is the intent of this ordinance that plans and other elements not specifically referenced or incorporated in AMC 21.05.030 or not codified elsewhere in the municipal code may be valid planning tools, but are not part of the Municipality's comprehensive plan. To the extent any element listed in AMC 21.05.030 conflicts with an unlisted plan or element, the listed element controls;

WHEREAS, any referenced element previously adopted by resolution, but not later adopted or incorporated by ordinance, is hereby adopted by this ordinance and considered validly enacted, pursuant to the holding in the Alaska Supreme Court decision of *Lazy Mountain Land Club v. Matanuska-Susitna Borough*, 904 P.2d 373 (Alaska 1995); now therefore,

#### THE ANCHORAGE ASSEMBLY ORDAINS:

<u>Section 1.</u> Anchorage Municipal Code Section 21.05.020 is hereby repealed and reenacted to read as follows:

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#### 21.05.020 Purposes.

The purpose of the comprehensive plan is to set forth the goals, objectives and policies governing the future land use development of the Municipality that guide the assembly in taking legislative action to implement the plan.

#### [THE COMPREHENSIVE PLAN HAS THE FOLLOWING PURPOSES:

- A. TO DECLARE PUBLIC POLICY CONCERNING THE PHYSICAL DEVELOPMENT OF THE MUNICIPALITY AND STATE THE OBJECTIVES AND ACTIONS THAT THE COMMUNITY WILL PURSUE TO ACHIEVE THE RECOMMENDATIONS IN THE PLAN.
- B. TO STATE GOALS AND POLICIES FOR LAND DEVELOPMENT AND MANAGEMENT THAT GUIDE BUT DO NOT BIND THE ASSEMBLY IN TAKING LEGISLATIVE ACTION.
- C. TO PROVIDE A LAND GUIDANCE SYSTEM FOR INTEGRATING PRIVATE AND PUBLIC FACILITY DECISIONS THAT AFFECT URBAN DEVELOPMENT.
- D. TO INFORM THE PUBLIC AND OTHER GOVERNMENT AGENCIES OF THE MUNICIPALITY'S GOALS AND POLICIES FOR LAND DEVELOPMENT AND MANAGEMENT.]

(AO No. 18-75; AO No. 82-85; AO No. 85-165)

Section 2. Anchorage Municipal Code Section 21.05.025 is hereby repealed as follows:

#### 21.05.025 [GOALS.]

#### THE COMPREHENSIVE PLAN HAS THE FOLLOWING GENERAL GOALS:

- A TO CREATE A LIVING ENVIRONMENT OF THE HIGHEST POSSIBLE QUALITY BASED UPON COMPREHENSIVE PLANNING FOR THE POPULATION AND ITS GROWTH POTENTIAL, AND ADDRESSING THE ECOLOGICAL, ECONOMIC, HEALTH, SOCIAL, PUBLIC SAFETY AND PHYSICAL DEVELOPMENT NEEDS OF THE MUNICIPAL AREA.
- B. TO ENCOURAGE CITIZEN PARTICIPATION IN FORMULATING POLICIES, PLANS AND PROGRAMS OF THE MUNICIPALITY AT THE NEIGHBORHOOD, COMMUNITY AND REGIONAL LEVELS.

- C. TO CREATE AND MAINTAIN CONDITIONS IN WHICH ALL RESIDENTS HAVE AN EQUITABLE OPPORTUNITY TO SHARE IN EMPLOYMENT, EDUCATION, HEALTH, HOUSING, SOCIAL SERVICE AND RECREATIONAL RESOURCES.
- D. TO DEVELOP A SAFE, CONVENIENT AND ECONOMICAL TRANSPORTATION SYSTEM THAT PROVIDES ADEQUATE ACCESS TO EMPLOYMENT, RESIDENTIAL, CULTURAL AND RECREATIONAL FACILITIES; MAXIMIZES SAFETY; MINIMIZES ENVIRONMENTAL IMPACTS; AND PROVIDES FOR ALTERNATIVE MODAL FACILITIES.
- E. TO ENCOURAGE THE DEVELOPMENT OF A REGIONAL ECONOMY WITH SUFFICIENT GROWTH AND DIVERSITY TO PROVIDE A STABLE ECONOMIC BASE, YET MAINTAIN THE INTEGRITY OF CRITICAL HUMAN AND ENVIRONMENTAL SYSTEMS.
- F. TO ENSURE THAT THE NATURAL ENVIRONMENT IS ENHANCED, MAINTAINED AND PROTECTED BY ESTABLISHING STANDARDS FOR THE PROTECTION OF SOIL, VEGETATION, AIR, SOUND AND SIGHT, WITH APPROPRIATE SURVEILLANCE AND ENFORCEMENT OF THESE STANDARDS.
- G TO ENCOURAGE THE PROTECTION OF LIFE AND PROPERTY FROM NATURAL DISASTERS AND HAZARDS.
- H TO DEVELOP THE COMMUNITY IN AN ORDERLY, SEQUENTIAL MANNER WITH MAJOR PUBLIC FACILITIES AND SERVICES PROVIDED CONSISTENT WITH ESTABLISHED LAND USE POLICIES AND WITH MINIMAL IMPACTS UPON PUBLIC ECONOMIC AND ENVIRONMENTAL RESOURCES.
- I. TO ENCOURAGE ACCESS TO SAFE, DECENT, AFFORDABLE HOUSING, PROVIDING A SAFE AND STRUCTURALLY SOUND HOUSING RESOURCE.
- J TO PROVIDE A WIDE RANGE OF CULTURAL AND RECREATIONAL OPPORTUNITIES TO ALL SEGMENTS OF THE COMMUNITY.
- K. TO PROVIDE A FULL CHOICE OF EDUCATIONAL OPPORTUNITIES TO ALL SEGMENTS OF THE COMMUNITY, UTILIZING ALL COMMUNITY FACILITIES AND PROGRAMS TO MAXIMUM ADVANTAGE.
- THE SPECIFIC POLICIES, STANDARDS AND GOALS OF THE ADOPTED TURNAGAIN ARM, EAGLE RIVER-CHUGIAK-EKLUTNA AND ANCHORAGE

BOWL COMPREHENSIVE PLANS SHALL BE CONTROLLING WHERE IN CONFLICT WITH THE GOALS OF THE COMPREHENSIVE DEVELOPMENT PLAN.

(AO No. 18-75; AO No. 82-85; AO No. 85-165)

Section 3. The Anchorage 2020 Anchorage Bowl Comprehensive Plan is hereby adopted.

Section 4. Anchorage Municipal Code Section 21.05.030 is hereby amended to read as follows:

#### **21.05.030** Elements.

The comprehensive plan consists of the following elements, which are incorporated in this chapter by reference. <u>If elements of the comprehensive plan conflict, the element most recently adopted shall govern.</u> [:]

#### A. Anchorage Bowl

- 1.[A.] Anchorage 2020, Anchorage Bowl Comprehensive [DEVELOPMENT] Plan, (insert adoption\effective date) [SEPTEMBER 1982] (AO No. 82-85, AO No. 2000-\_\_\_).
- 2.[R.] Anchorage Central Business District Comprehensive Development Plan, Fall 1983 (GAAB Resolution No. 73-46; AR 83-194(S)).
- 3.[O.] Spenard Commercial District Development Strategy, June 1986 (AR No. 86-121; AO 87-145).
- 4.[Q.] Section 36 Land Use Study (<u>recommending</u> Alternative 2), March 1991 (AO 92-125).
- 5.[U.] The Ship Creek/Waterfront Land Use Plan (dated May, 1991), including the Transportation Element (dated June 3, 1991). (AO 91-88, as amended by attachment of Assembly Information Memorandum (AIM) 178-91).
- 6. Potter Valley Land Use Analysis (AO 99-144).<sup>2</sup>
- 7. Goose Lake Plan, August 1983 (AR No. 83-195).3

<sup>&</sup>lt;sup>1</sup> This plan was adopted by the 1976 Comprehensive Plan ordinance, but is superceded by implication by the 1983 plan. This ordinance repeals the plan adopted in 1976 and elevates the 1983 plan to an element of the comprehensive plan.

<sup>&</sup>lt;sup>2</sup> Previously enacted as an amendment to the Comprehensive Plan and herein codified.

<sup>&</sup>lt;sup>3</sup> Not previously listed as an express element of the Comprehensive Plan.

2		<u>8.</u>	Tudor Road Public Lands and Institutions Plan, April 1986 (AR 86-162).4
3 4		<u>9.</u> [P.]	Utility Corridor Plan, February 27, 1990 (AO No. 90[3]-13(S)).
5 6 7	<u>B.</u>	Turnagain A	<u>Arm</u>
8		<u>1.</u> [B.]	Turnagain Arm Comprehensive Plan, June 6, 1987 (AO No. 79-208; AO No. 85-16; AO No. 87-22).
10 11 12		<u>2.</u> [S.]	Girdwood Area Plan, February 1995 (AO No. 94-238(S); AO No. 98-176, § 1, 11-24-98).
L3 L4 L5		<u>3.</u>	Glacier-Winner Creek Access Corridor Study Final Routing Report, December 1996 (AO 97-11).5
16 17 18		<u>4.</u>	Girdwood-Iditarod Trail Route Study, May 1997 (AR 97-84).6
19	<u>C.</u>	Chugiak, Eagle River, Eklutna	
20 21 22 23		<u>1.</u> [C.]	Chugiak-Eagle River Comprehensive Plan, January 1993; amended by Alternative 1 of HLB Parcel 1-085 Land Use Study, March 1996 (AO No. 79-136, AO No. 92-133; AO No. 96-86, § 1, 6-25-96).
24 25 26		<u>2.</u> [T.]	Chugiak-Eagle River Transportation Plan, May 1996 (AO No. 96-104, § 2, 8-13-96).
27 28 29		<u>3.</u>	Eagle River Greenbelt Plan, April 1985 (AR No. 85-88).7
30	<u>D.</u>	Environmen	atal Quality
31 32 33		<u>1.</u> [D.]	Anchorage Coastal Zone Management Plan, July 1979 (AR No. 79-153; AO No. 81-3).
34 35 36 37		<u>2.</u> [L.]	Anchorage Wetlands Management Plan, April 1995 (AO No. 82-33(S);[,] AO No. 84-16(SA);[,] AO No. 84-130(S);[,] AO No. 84-163; AO No. 95-129, § 2, 3-12-96).

<sup>&</sup>lt;sup>4</sup> Not previously listed as an express element of the Comprehensive Plan, but was originally conceived as a subelement of the Far North Bicentennial Park Plan, which is a part of the Comprehensive Plan.

<sup>5</sup> Recommended for adoption as an element of the Comprehensive Plan.

<sup>6</sup> Previously included in published versions of Title 21 as an editor's note and herein elevated to a plan element.

<sup>7</sup> Not previously listed as an express element of the Comprehensive Plan.

1 2 3		<u>3.</u> [H.]	208 Areawide Water Quality Management Plan, August 1979 (AR No. 79-151, executive summary contained in AIM 147-79; AO 82-33(S)).*
4 5 6 7 8 9		<u>4.[</u> M.]	Hillside Wastewater Management Plan [AND TRANSITION AREA STANDARDS OF THE HILLSIDE WASTEWATER MANAGEMENT PLAN TECHNICAL REPORT], February 1982 [SEPTEMBER 24, 1985] (AO No. 82-52; AO No. 85-167; AO No. 85-168; AO No. 93-203; AO No. 97-64, § 1, 6-3-97; AO 98-78; AO No. 98-90, § 1, 8-18-98; AO No. 99-51, § 1, 3-23-99).
11 12 13 14		<u>5.</u> [I.]	1992 Air Quality Attainment Plan for Anchorage, Alaska, December 1992 <sup>10</sup> [AREAWIDE AIR QUALITY PLAN, JUNE 1982](AR No. 82-170;[,] AR 92-279).
15 16 17		<u>6.</u>	Eagle River PM-10 Control Plan, September 1991 (AR No. 90-30; AR No. 91-197)."
18 19	<u>E.</u>	Streets and I	<u>Highways</u>
20 21 22 23		<u>1.[</u> K.]	Official Streets and Highways Plan, August 19 <u>96</u> [86] ( <u>AO 79-70; AO No. 83-200;</u> AO No. 84-255;[,] AO No. 86-132; AO No. 96-97(S), § 1, 8-13-96; AO No. 97-85, § 1, 6-3-97).
24		<u>2.[</u> E.]	Street and Highway Landscape Plan, November 1981 (AO No. 81-180).
25 26 27 28 29		<u>3.</u> [F.]	AMATS 1997 Anchorage Bowl Long-Range Transportation Plan (AO No. 85-165; AR No. 98-25). [LONG RANGE ELEMENT OF THE TRANSPORTATION PLAN (ANCHORAGE METROPOLITAN AREA TRANSPORTATION STUDY), OCTOBER 1977;] <sup>12</sup>
31	<u>F.</u>	Parks, Green	abelts and Recreation Facilities
32 33 34 35 36		<u>1.[</u> N.]	Anchorage Park, Greenbelt and Recreation Facility Plan, December 17, 1985 (AO No. 85-188, AO No. 87-4). [PARKS, RECREATION AND OPEN SPACE PLAN (GAAB 1973)] <sup>13</sup>

Refer to AMCR Chapter 21.67 for certain permitting requirements.
 Superceded and otherwise codified by AMC 21.45.200 per AO 85-20.

<sup>&</sup>lt;sup>10</sup> Not previously an element of the Comprehensive Plan, but supercedes by implication the 1982 plan.

Not previously an element of the Comprehensive Plan.
 This plan is superseded by the 1997 plan.
 This plan was adopted by the 1976 Comprehensive Plan ordinance, but is superceded by implication by the Anchorage Park, Greenbelt and Recreation Facility Plan. Historical research did not disclose the original enacting resolution or ordinance. This ordinance officially acknowledges and approves the supersedence.

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1 2 3 4	<u>2.</u> [G.]	Areawide Trails Plan, January 1996 [(REVISED) BIKEWAYS AND RELATED TRAILS PLAN] (GAAB Resolution No. RE 73-100); AO No. 78-203; AO No. 85-16; AO No. 96-140, § 2, 4-8-97).
5 6 7	<u>3.[</u> J.]	Areawide Library Facilities Plan, April 1984 (GAAB Resolution No. R17-71; <sup>15</sup> AR No. 82-170).
8	<u>4.</u>	<u>Updated Far North Bicentennial Park Plan (GAAB Resolution No. RE 74-128; AR 85-87).</u> <sup>16</sup>
10 11 12	<u>5.</u>	Campbell Creek Park System Acquisition and Development Plan (GAAB Resolution No. R86-72).17
13 14 15	<u>6.</u>	Chester Creek Greenbelt (AR No. 11-75).18
16 17 18	<u>7.</u>	Rabbit Creek Greenbelt Plan, October 1986 (AM No. 882-79; AM No. 882-79A; AR No. 87-16). 19
19	[CENTRAL ANCH	ORAGE PARK PLAN (AR NO. 13-75). <sup>20</sup>
20	MULDOON PARK	SYSTEM PLAN (GAAB RESOLUTION NO. 73-50).21
21		FOOTHILLS PARK PLAN (AR NO. 12-75 ). <sup>2</sup>
22		SYSTEM PLAN (GAAB RESOLUTION NO. R72-71). <sup>22</sup>
23	SAND LAKE PAR	K PLAN (GAAB RESOLUTION NO. 73-110). <sup>2</sup> ]
24		
25 26		THE COMPREHENSIVE PLAN CONFLICT, THE ELEMENT MOST PTED SHALL GOVERN.]

(AO No. 18-75; [AO NO. 79-70; AO NO. 79-136; AO NO. 79-208; AO NO. 81-3; AO NO. 81-180;] AO No. 82-49; [AO No. 82-33(S); AO No. 82-52; AO No. 82-85; AO No. 83-200; AO No. 84-16(SA); AO No. 84-163; AO No. 84-130(S); AO No. 84-255; AO No. 85-16; AO

<sup>&</sup>lt;sup>14</sup> Borough Bikeways plan was adopted by the 1976 Comprehensive Plan ordinance and not otherwise expressly revoked, repealed or superseded. However, it is superceded by implication by the Areawide Trails Plan. This ordinance officially acknowledges and approves the supersedence.

<sup>&</sup>lt;sup>15</sup> The 1976 Comprehensive Plan adopted the Comprehensive Library Services and Facilities Plan (GAAB R17-71), which has been superceded by implication by the Areawide Plan. This ordinance officially acknowledges and approves the supersedence.

<sup>&</sup>lt;sup>16</sup> This plan was adopted by the 1976 Comprehensive Plan ordinance and should remain listed as its removal may affect the federal and state patents under which the Municipality holds title to the property.

<sup>&</sup>lt;sup>17</sup> Not previously adopted as part of the Comprehensive Plan and not otherwise revoked, repealed or superseded.

<sup>18</sup> Adopted by the 1976 Comprehensive Plan ordinance and not otherwise revoked, repealed or superseded.

<sup>&</sup>lt;sup>19</sup> Not previously an element of the Comprehensive Plan.

<sup>&</sup>lt;sup>20</sup> Adopted by the 1976 Comprehensive Plan ordinance and not expressly revoked or repealed, but since superseded.

<sup>&</sup>lt;sup>21</sup> Adopted by the 1976 Comprehensive Plan ordinance and not expressly revoked or repealed, but since superseded.

<sup>&</sup>lt;sup>22</sup> Adopted by the 1976 Comprehensive Plan ordinance and not expressly revoked or repealed, but since superseded.

<sup>&</sup>lt;sup>23</sup> Adopted by the 1976 Comprehensive Plan ordinance and not expressly revoked or repealed, but since superseded.

<sup>&</sup>lt;sup>24</sup> Adopted by the 1976 Comprehensive Plan ordinance and not expressly revoked or repealed, but since superseded.

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42 43 No. 85-167; AO No. 85-168; JAO No. 85-165; JAO No. 87-4; AO No. 87-145; AO No. 90-13(S); AO No. 91-88, §§ 1--3, 8-20-91; AO No. 92-125; AO No. 92-133; AO No. 94-238(S), § 2, 2-28-95; AO No. 95-129, § 2, 3-12-96; AO No. 96-86, § 1, 6-25-96; AO No. 96-97(S), § 1, 8-13-96; AO No. 96-104, § 2, 8-13-96; AO No. 96-140, § 2, 4-8-97; AO No. 97-64, § 1, 6-3-97; AO No. 97-85, § 1, 6-3-97)]

Section 5. Anchorage Municipal Code Section 21.05.040 is hereby amended to read as follows:

#### Procedure for modification. 21.05.040

- A. Review by planning and zoning commission. The planning and zoning commission shall review and make recommendations regarding a proposed modification to the comprehensive plan before the assembly may act on the proposed modification. Before making a recommendation under this section, the planning and zoning commission shall hold at least one public hearing on the proposed modification.
- B. Levels of review. The comprehensive plan and its elements [TURNAGAIN ARM, EAGLE RIVER AND ANCHORAGE BOWL COMPREHENSIVE PLANS] were developed around a given set of community attitudes and economic and demographic data and trends. To account for possible changes in these factors, it is necessary to establish a process for plan review and reevaluation. Because this review need not necessarily result in the complete revision of the plan, three levels of review are provided for:
  - 1. Plan revision. The plan must be reviewed and revised at least once every twenty [TEN] years, preferably following the decennial census.
  - 2. Plan reevaluation. A reevaluation of the major trends and policies of the comprehensive plan must occur ten [FIVE] years from the time of its initial adoption. If major deviations from those trends anticipated in the initial plan are not identified, a complete revision of the plan is not required. If major deviations are noted in this reevaluation, a revision of the plan is warranted and shall be initiated.
  - Plan review. The plan may be reviewed once every five [TWO] years, or at the 3. time of an areawide rezoning, in order to make it consistent with economic and demographic trends, recent and proposed land use decisions, and adopted studies and plans.

(AO No. 79-208; AO No. 82-33(S); AO No. 82-85; AO No. 85-165)

Anchorage Municipal Code Section 21.05.050 is hereby amended to read as follows (the remainder of the section is not affected and therefore is not set out):

#### 21.05.050 Land use classifications.

A. The land use classifications in the [ANCHORAGE BOWL, TURNAGAIN ARM AND EAGLE RIVER-CHUGIAK-EKLUTNA] comprehensive plan[S] are categories of complementary land uses. These land use classifications constitute the comprehensive plan's functional land use classification system, which guides the municipality's entire land use regulation system.

(AO No. 18-75; AO No. 79-136; AO No. 79-208; AO No. 77-355; AO No. 82-85; AO No. 85-16; AO No. 85-165; AO No. 92-133)

Section 7. Anchorage Municipal Code section 21.05.080 is hereby repealed and re-enacted to read as follows:

#### 21.05.080 Implementation- Anchorage 2020 Anchorage Bowl Comprehensive Plan.

- A. Implementation of current plan. The goals, policies and objectives of the Anchorage 2020 Anchorage Bowl Comprehensive Plan will be implemented through a series of land use plans and functional plans. In addition, the Anchorage 2020 Anchorage Bowl Comprehensive Plan will be implemented by amendments to this title.
- B. Applicability of former plan. The Generalized Land Use Plan; and the Residential Intensity Plan in the 1982 Anchorage Bowl Comprehensive Development Plan shall remain elements of the comprehensive plan for the Anchorage Bowl, but only to the extent not in conflict with the Anchorage 2020 Anchorage Bowl Comprehensive Plan or until repealed or superceded by subsequent ordinances, including adoption of future plans.
- C. Transition. Until more specific implementation strategies or plans for the Anchorage 2020 Anchorage Bowl Comprehensive Plan are adopted, the approving authority shall review an application for an entitlement for conformity to the plan in accordance with the following hierarchy and procedure:
  - 1. The approving authority may approve an application for an entitlement only if it does not conflict with the goals, policies and objectives of the Anchorage 2020 Anchorage Bowl Comprehensive Plan.
  - 2. If in conformance with the plan goals, policies and objectives, the approving authority must then determine if the application is in conformance with the Land Use Concept Plan, where applicable.

- 3 Where the Land Use Concept Plan is not applicable, the approving authority may approve an entitlement only if the approving authority also finds that the application is consistent with the other applicable elements listed in 21.05.030.
- 4. Where not governed by the Land Use Concept Plan or the elements listed in 21.05.030, the approving authority may approve an entitlement only if the approving authority finds that the application is consistent with the 1982 Generalized Land Use Plan and the Residential Intensity Plan.
  - a. Generalized Land Use Plan. Entitlements shall conform to the Generalized Land Use Plan, except where the approving authority finds one of the following:
    - 1 Existing uses that do not conform to the Generalized Land Use Plan are integrated compatibly into the area;
    - 2. The proposed use may be made compatible with conforming uses by special limitations or conditions of approval concerning such matters as access, landscaping, screening, design standards and site planning; or
    - 3. The proposed use does not conflict with the Anchorage 2020 Anchorage Bowl Comprehensive Plan goals and policies pertaining to the surrounding neighborhood or the general area. Entitlements at a boundary between land use categories shall be subject to design standards that will make the entitlement compatible with land uses in the adjacent land use category.
  - b. Generalized residential intensity map.
    - The densities on the Ggeneralized Rresidential Intensity Plan refer to the range of dwelling units per gross acre within a large contiguous area. Residential density within smaller areas under common ownership, particularly those with wetlands or marginal soils or requiring transitional space, may exceed the density designated on the generalized residential intensity map. However, adequate internal circulation, open space and transitional space or buffering shall be provided. The average density of the small area, including the areas devoted to open space and buffering, shall not exceed the density designated on the generalized residential intensity map.
    - 2. Entitlements shall conform to the generalized residential

intensity maps, interpreted in accordance with subsection 1 of this subsection, except where the approving authority finds that:

- (a) A greater residential intensity does not alter the plan for the surrounding neighborhood or general area, because of one of the following:
  - (1) Development is governed by a cluster housing, planned unit development or planned unit development site plan;
  - (2) The area is near an existing high-density node, and, through approval of a zoning map amendment, has been determined to be appropriate for development at a greater intensity to concentrate housing at a focal location; or
  - (3) The area is adjacent to a neighborhood, community or regional shopping center, or to a principal transit corridor.
- (b) A lesser residential intensity would provide a clear and overriding benefit to the surrounding neighborhood.
- (c) The proposed residential density does not conflict with the Anchorage 2020 Anchorage Bowl Comprehensive Plan goals and policies pertaining to the surrounding neighborhood or the general area.
- c. Parcels near boundaries. Because the comprehensive plan is necessarily generalized, entitlements at or within 500 feet of boundaries in the Generalized Land Use Plan and Generalized Residential Intensity Plan shall be treated as follows: Areas clearly within a particular classification shall follow the standards of that classification. The classification of areas at or near boundaries on the Generalized Land Use Plan and Generalized Residential Intensity Plan shall be interpreted in accordance with the goals, policies and objectives of the Anchorage 2020 Anchorage Bowl Comprehensive Plan, provided that interpretation shall not be a basis for cumulative encroachment.
- 5. The decision of the approving authority shall include findings applying the above hierarchy as necessary to determine whether to approve, approve with conditions, or disapprove an application for an entitlement under the procedure

in this subsection.

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85-58; AO No. 85-165)

(AO No. 18-75; AO No. 79-136; AO No. 79-208; AO No. 77-355; AO No. 82-85; AO No.

# 21.05.080 [IMPLEMENTATION-ANCHORAGE BOWL COMPREHENSIVE DEVELOPMENT PLAN MAPS.]

- [A APPLICABILITY. THE FACILITY PHASING, LAND USE CLASSIFICATION AND GENERALIZED RESIDENTIAL INTENSITY MAPS OF THE ANCHORAGE BOWL COMPREHENSIVE DEVELOPMENT PLAN GOVERN THE USE OF LAND AND STRUCTURES ONLY AS PROVIDED IN THIS SECTION.
- B. FACILITY PHASING MAP. ZONING MAP AMENDMENTS, CONDITIONAL USES AND SUBDIVISIONS SHALL REQUIRE THE EXTENSION OF PUBLICLY FINANCED WATER AND SEWERAGE FACILITIES ONLY IN ACCORDANCE WITH THE FACILITY PHASING MAP.
- C LAND USE CLASSIFICATION MAP. ZONING MAP AMENDMENTS, CONDITIONAL USES AND SUBDIVISIONS SHALL CONFORM TO THE LAND USE CLASSIFICATION MAP, EXCEPT WHERE THE APPROVING AUTHORITY FINDS ONE OF THE FOLLOWING:
  - 1 EXISTING USES THAT DO NOT CONFORM TO THE LAND USE CLASSIFICATION MAPS ARE INTEGRATED COMPATIBLY INTO THE AREA;
  - 2. THE PROPOSED USE MAY BE MADE COMPATIBLE WITH CONFORMING USES BY SPECIAL LIMITATIONS OR CONDITIONS OF APPROVAL CONCERNING SUCH MATTERS AS ACCESS, LANDSCAPING, SCREENING, DESIGN STANDARDS AND SITE PLANNING; OR
  - 3. THE PROPOSED USE DOES NOT CONFLICT WITH THE ANCHORAGE BOWL COMPREHENSIVE DEVELOPMENT PLAN GOALS AND POLICIES PERTAINING TO THE SURROUNDING NEIGHBORHOOD OR THE GENERAL AREA. ZONING MAP AMENDMENTS, CONDITIONAL USES AND SUBDIVISIONS AT A BOUNDARY BETWEEN LAND USE CATEGORIES SHALL BE SUBJECT TO DESIGN STANDARDS THAT WILL MAKE THE ZONING MAP AMENDMENT, CONDITIONAL USE OR SUBDIVISION COMPATIBLE WITH LAND USES IN THE ADJACENT LAND USE CATEGORY.

D. GENERALIZED RESIDENTIAL INTENSITY MAP.

THE DENSITIES ON THE GENERALIZED RESIDENTIAL INTENSITY MAP REFER TO THE RANGE OF DWELLING UNITS PER GROSS ACRE WITHIN A LARGE CONTIGUOUS AREA. RESIDENTIAL DENSITY WITHIN SMALLER AREAS UNDER COMMON OWNERSHIP, PARTICULARLY THOSE WITH WETLANDS OR MARGINAL SOILS OR REQUIRING TRANSITIONAL SPACE, MAY EXCEED THE DENSITY DESIGNATED ON THE GENERALIZED RESIDENTIAL INTENSITY MAP. HOWEVER, ADEQUATE INTERNAL CIRCULATION, OPEN SPACE AND TRANSITIONAL SPACE OR BUFFERING SHALL BE PROVIDED. THE AVERAGE DENSITY OF THE SMALL AREA, INCLUDING THE AREAS DEVOTED TO OPEN SPACE AND BUFFERING, SHALL NOT EXCEED THE DENSITY DESIGNATED ON THE GENERALIZED RESIDENTIAL INTENSITY MAP.

- ZONING MAP AMENDMENTS, CONDITIONAL USES AND SUBDIVISIONS SHALL CONFORM TO THE GENERALIZED RESIDENTIAL INTENSITY MAPS, INTERPRETED IN ACCORDANCE WITH SUBSECTION 1 OF THIS SUBSECTION, EXCEPT WHERE THE APPROVING AUTHORITY FINDS THAT:
  - A GREATER RESIDENTIAL INTENSITY DOES NOT ALTER THE PLAN FOR THE SURROUNDING NEIGHBORHOOD OR GENERAL AREA, BECAUSE OF ONE OF THE FOLLOWING:
    - (1) DEVELOPMENT IS GOVERNED BY A CLUSTER HOUSING, PLANNED UNIT DEVELOPMENT OR PLANNED UNIT DEVELOPMENT SITE PLAN:
    - (2) THE AREA IS NEAR AN EXISTING HIGH-DENSITY NODE, AND, THROUGH APPROVAL OF A ZONING MAP AMENDMENT, HAS BEEN DETERMINED TO BE APPROPRIATE FOR DEVELOPMENT AT A GREATER INTENSITY TO CONCENTRATE HOUSING AT A FOCAL LOCATION; OR
    - (3) THE AREA IS ADJACENT TO A NEIGHBORHOOD, COMMUNITY OR REGIONAL SHOPPING CENTER, OR TO A PRINCIPAL TRANSIT CORRIDOR.
  - B. A LESSER RESIDENTIAL INTENSITY WOULD PROVIDE A

CLEAR AND OVERRIDING BENEFIT TO THE SURROUNDING 1 NEIGHBORHOOD. 2 THE PROPOSED RESIDENTIAL DENSITY DOES NOT CONFLICT C. 4 **ANCHORAGE BOWL COMPREHENSIVE** WITH THE 5 DEVELOPMENT PLAN GOALS AND POLICIES PERTAINING TO 6 THE SURROUNDING NEIGHBORHOOD OR THE GENERAL 7 AREA. 8 9 E. PARCELS NEAR BOUNDARIES. BECAUSE THE COMPREHENSIVE PLAN IS 10 NECESSARILY GENERALIZED, REZONINGS, CONDITIONAL USES AND 11 PLATS AT OR WITHIN 500 FEET OF BOUNDARIES IN THE LAND USE 12 CLASSIFICATION AND GENERALIZED RESIDENTIAL INTENSITY MAPS 13 SHALL BE TREATED AS FOLLOWS: AREAS CLEARLY WITHIN A 14 PARTICULAR CLASSIFICATION SHALL FOLLOW THE STANDARDS OF 15 THAT CLASSIFICATION. THE CLASSIFICATION OF AREAS AT OR NEAR 16 BOUNDARIES ON THE LAND USE CLASSIFICATION OR GENERALIZED 17 BE INTERPRETED INTENSITY MAP SHALL 18 RESIDENTIAL ACCORDANCE WITH THE GOALS AND POLICIES OF THE ANCHORAGE 19 BOWL COMPREHENSIVE DEVELOPMENT PLAN, PROVIDED THAT 20 INTERPRETATION SHALL NOT BE A BASIS FOR CUMULATIVE 21 **ENCROACHMENT.** 22 23 (AO NO. 18-75; AO NO. 79-136; AO NO. 79-208; AO NO. 77-355; AO NO. 82-85; AO 24 NO. 85-58; AO NO. 85-165) 25 26 Anchorage Municipal Code section 21.25.060 is hereby repealed. 27 Section 8. 21.35.020B is hereby amended by adding a definition for entitlement to read as follows (the 28 remainder of the section is not affected and therefore is not set out): 29 30 Definitions and rules of construction. 31 21.35.020 32 33 34 Entitlement means any permit or approval granted under this title, including, but not limited 35 to rezones, conditional use permits, preliminary or final plat approval, site plan approval, and 36 variances. 37 38 21.25.060 [DEFINITIONS.] 39 40 THE FOLLOWING WORDS, TERMS AND PHRASES, WHEN USED IN THIS 41 CHAPTER, SHALL HAVE THE MEANINGS ASCRIBED TO THEM IN THIS SECTION, 42 EXCEPT WHERE THE CONTEXT CLEARLY INDICATES A DIFFERENT MEANING: 43

1 2	ENTITLEMENT MEANS:						
3							
4	A. A SPECIAL LIMITATION TO A ZONING MAP AMENDMENT; AND						
5	B. A PERMIT ISSUED OR APPROVAL GRANTED UNDER CHAPTER						
6	21.15.]						
7							
8	(AO NO. 85-23)						
9							
10	Section 9. This ordinance shall become effective immediately upon its passage and approval by						
11	the Assembly.						
12							
13	PASSED AND APPROVED by the Anchorage Assembly this day of						
14	2000.						
15							
16							
17							
18	Chair of the Assembly						
19	ATTEST:						
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23	Municipal Clerk						
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## Municipality of Anchorage MUNICIPAL CLERK'S OFFICE

#### **Agenda Document Control Sheet**

A 2000-119(5)

(SEE REVERSE SIDE FOR FURTHER INFORMATION) DATE PREPARED SUBJECT OF AGENDA DOCUMENT 1 Amends AMC chapter 21.05 and adds chapter 21.06 adopting 12/15/00 the Anchorage 2020 Anchorage Bowl Comprehensive Plan, Indicate Documents Attached directing codification thereof and providing an effective date. X AO AR MIA AM DEPARTMENT NAME Department of Law William A. Greene, Municipal Attorney THE PERSON THE DOCUMENT WAS ACTUALLY PREPARED BY HIS/HER PHONE NUMBER 343-4349 Dennis A. Wheeler, Asst. Municipal Attorney COORDINATED WITH AND REVIEWED BY DATE INITIALS Mayor Heritage Land Bank Merrill Field Airport Municipal Light & Power Port of Anchorage Solid Waste Services Water & Wastewater Utility Municipal Manager Cultural & Recreational Services **Employee Relations** Finance, Chief Fiscal Officer Fire Health & Human Services Office of Management and Budget Management Information Services Police 5-00 Pai Planning, Development & Public Works **Development Services** Facility Management 12-15-00 Planning Project Management & Engineering Street Maintenance Traffic Public Transportation Department Purchasing X Municipal Attorney Municipal Clerk Other 5 Special Instructions/Comments A SPECIAL ASSEMBLY MEETING HAS BEEN CALLED FOR 1-16-01 @ 5 P.M. CHAMPERS NOTE: PUBLIC HEARING DATE REQUESTED ASSEMBLY HEARING DATE REQUESTED 6